

Unravelling Governance Tensions in the Urban Food Movement Lessons from Toronto

**Research Seminar –
Ryerson University**
Alessandra Manganeli



Research Subject and Framework

Subject:

The **Governance of Urban Agriculture and Community Food Initiatives** => **Hybrid Governance**

Research Framework



Research Subject and Framework

Subject:

The **Governance of Urban Agriculture and Community Food Initiatives** => **Hybrid Governance**



Interaction among diverse governance forms

Research Framework



Research Subject and Framework

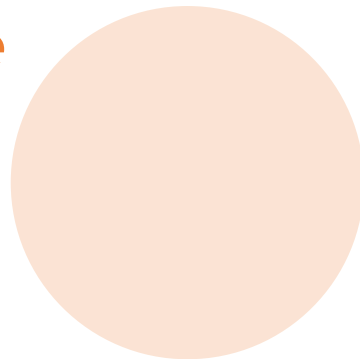
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Interaction among diverse governance forms

Solidarity
*Informal/affective
affiliations*



Research Framework



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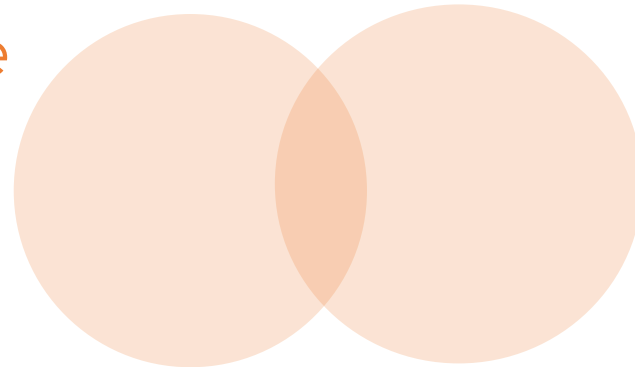
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Hierarchical
State/Bureaucracies

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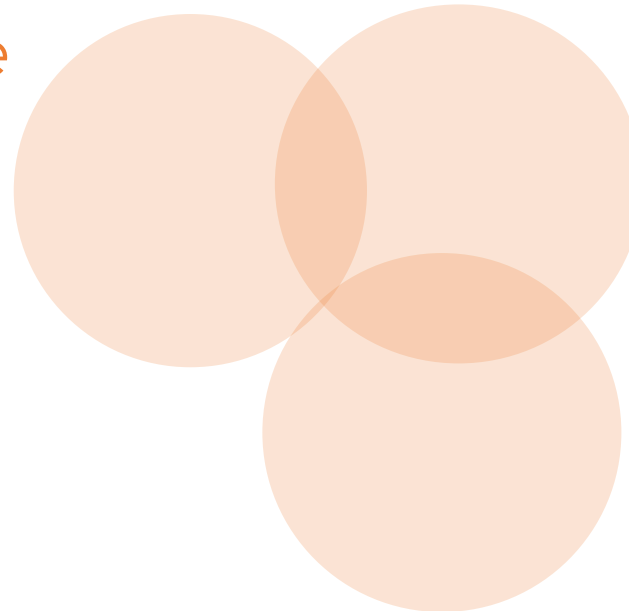


Interaction among diverse governance forms

Solidarity
*Informal/affective
affiliations*

Hierarchical
State/Bureaucracies

'Heterarchy'
*Self-Organized
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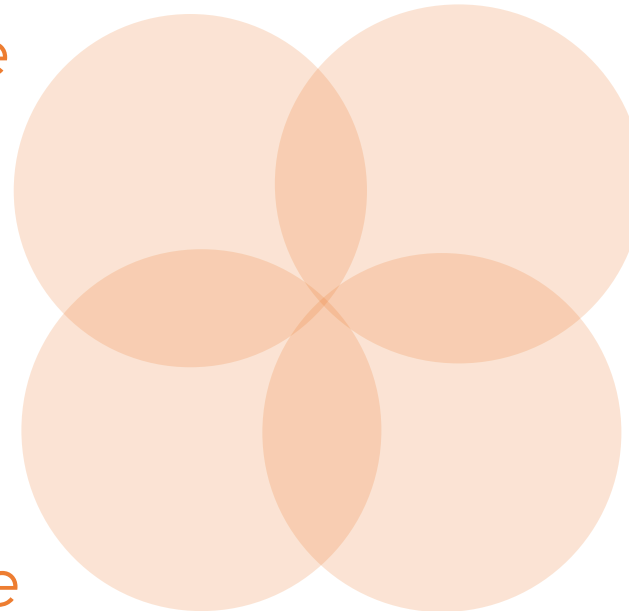
Interaction among diverse governance forms

Solidarity
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Hierarchical
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Market
Private/Corporate

'Heterarchy'
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Research Framework



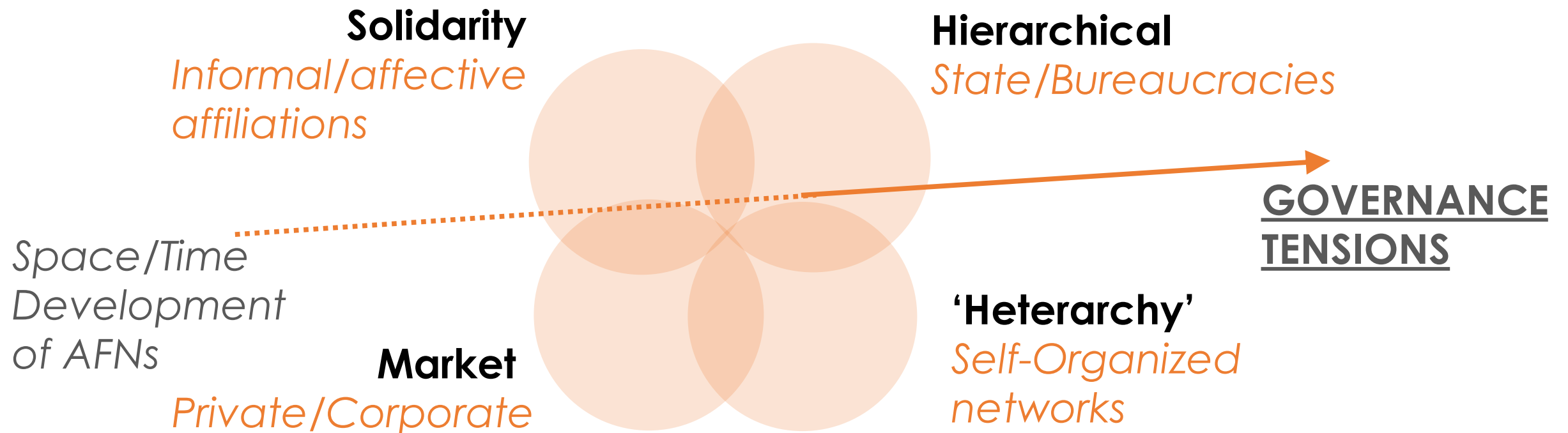
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Governance Tensions

Research Framework



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Governance Tensions

RESOURCE

Tensions in
the access
and control
of material
resources
(land, finance,
Infrastructures,
etc)

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Governance Tensions

RESOURCE

Tensions in the access and control of material resources (land, finance, Infrastructures, etc)

ORGANIZATIONAL

Tensions in the building and the development of civil society food movements/ organizations

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Governance Tensions

RESOURCE

Tensions in the access and control of material resources (land, finance, Infrastructures, etc)

ORGANIZATIONAL

Tensions in the building and the development of civil society food movements/ organizations

INSTITUTIONAL

Tensions in the building of institutional support / in diverse institutionalization processes

Divergences in professional practices, behaviors, values...

Research Framework



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Governance Tensions



=> Interactions among the Tensions

Research Framework

Case Studies

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Case Studies



Research Framework

Case Studies

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Multi-Case Study analysis using the types of Governance tensions as entry points



Research Framework

Case Studies

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Multi-Case Study analysis using the types of Governance tensions as entry points

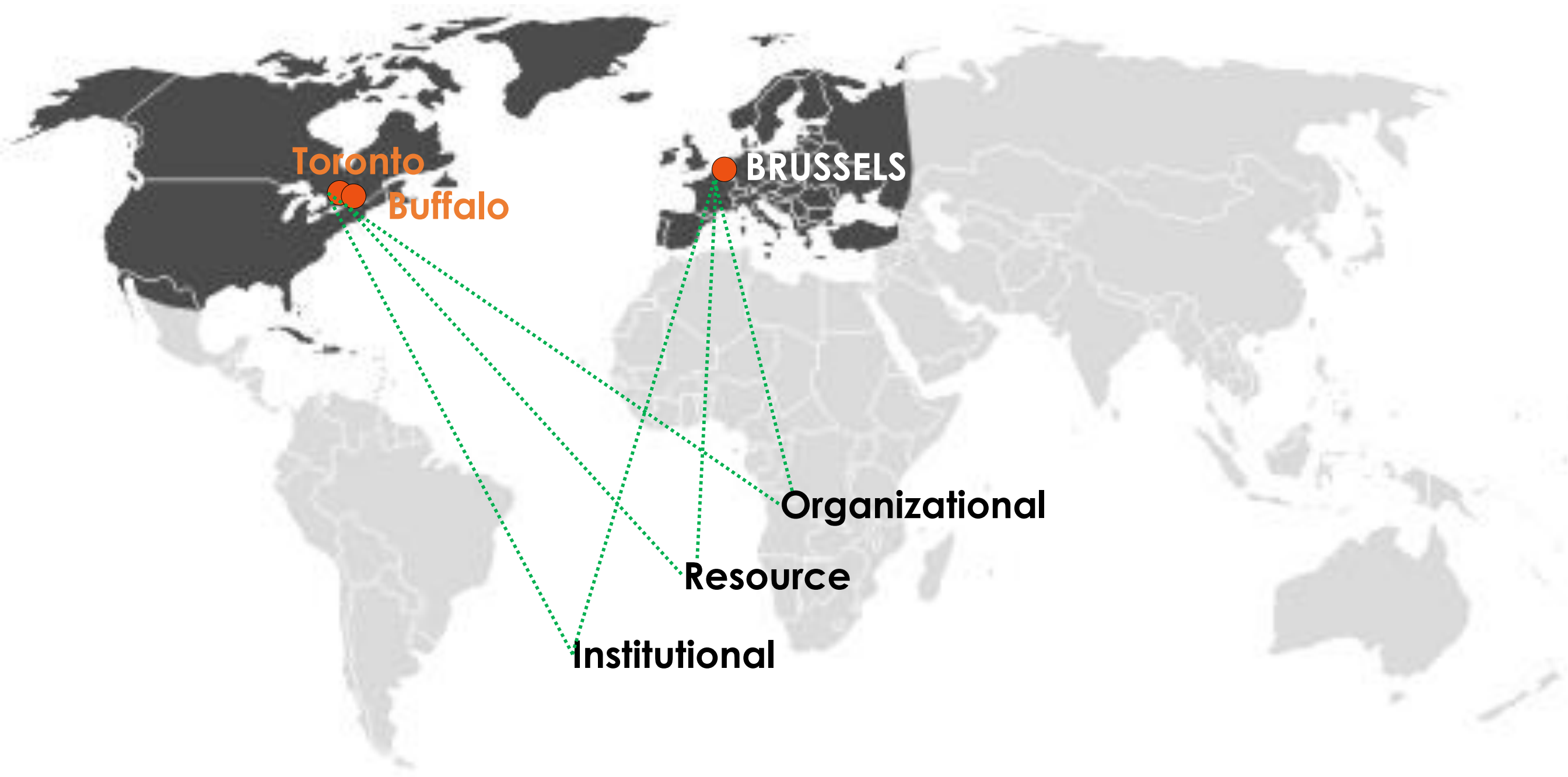


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Multi-Case Study analysis using the types of Governance tensions as entry points

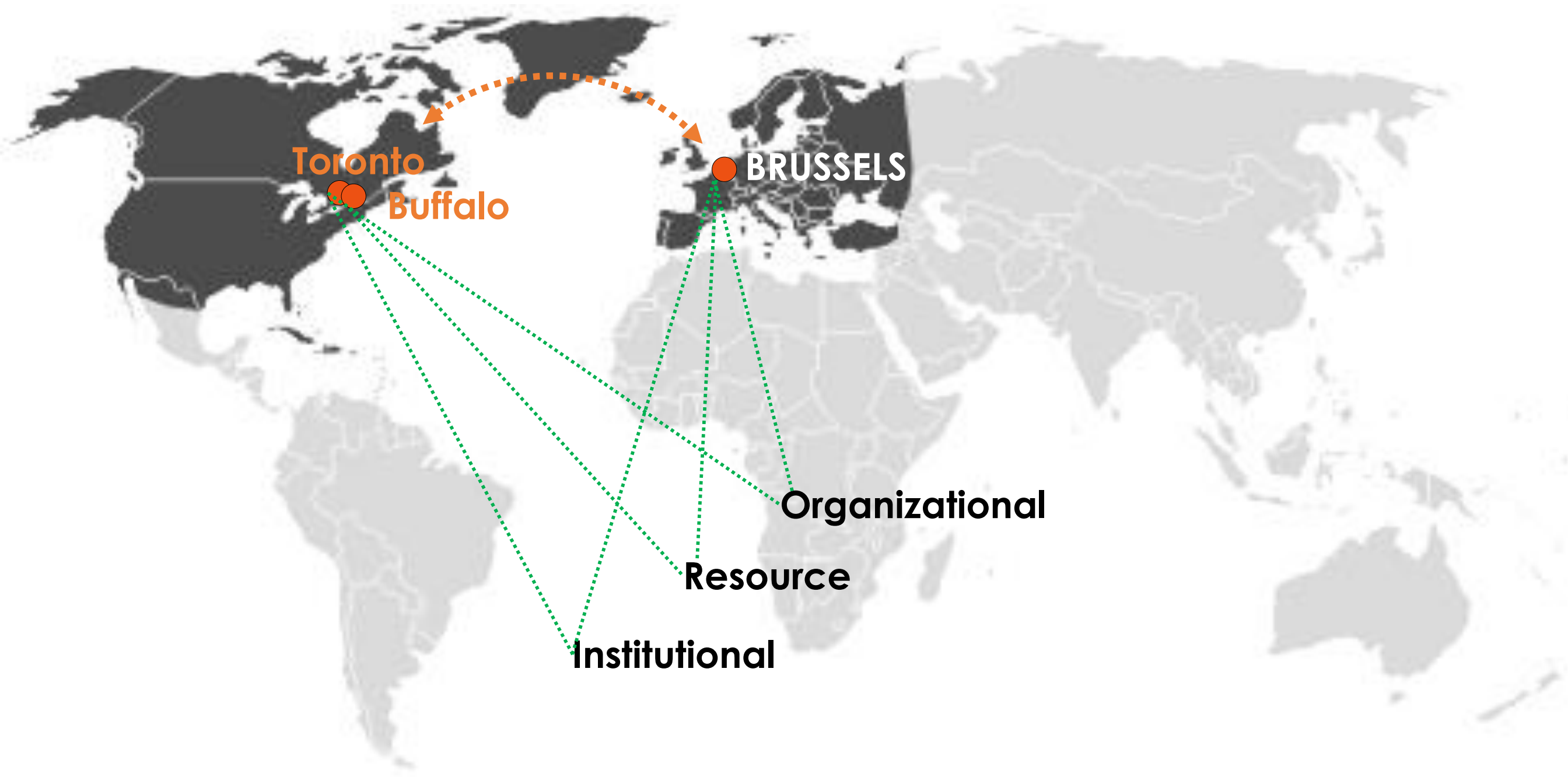


Research Framework

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Multi-Case Study analysis using the types of Governance tensions as entry points



Research Framework

Case Studies

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PART 2 - Empirical Insights

Research Framework

Case Studies

Empirical Insights

PART 2 - Empirical Insights



**Resource,
Organizational,
Institutional dynamics around Urban Agriculture**

Research Framework

Case Studies

Empirical Insights

'Spontaneous' and adaptive character of UA

Research Framework

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Empirical Insights

'Spontaneous' and adaptive character of UA

Toronto – Ryerson Campus



Buffalo – East Side

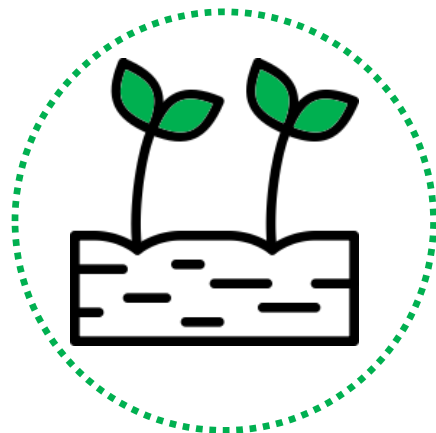


Toronto Allan Gardens



Brussels Roof-top Garden





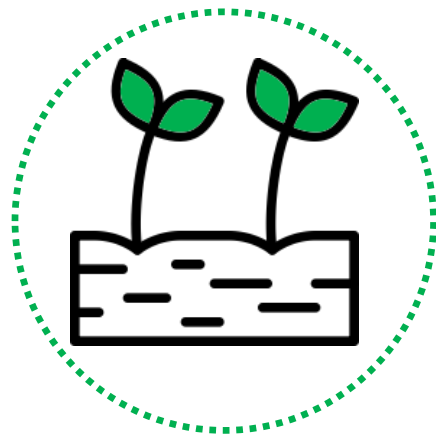
UA – Resource Governance Tensions

Research Framework

Case Studies

Empirical Insights





UA – Resource Governance Tensions

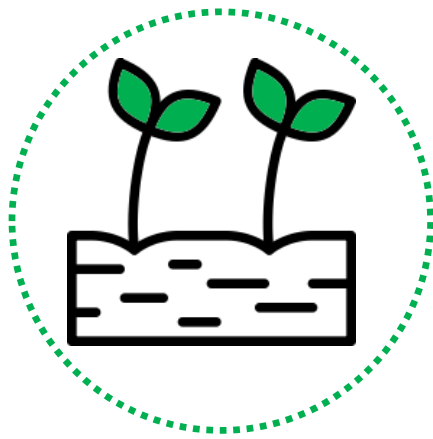


Tensions in the governance of the access and control of key resources

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UA – Resource Governance Tensions



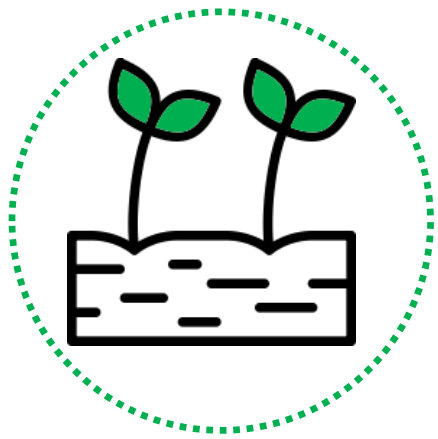
Tensions in the governance of the access and control of key resources

- Governance Tensions Associated to access to **land/spaces for UA**
=>Ownership and use agreements

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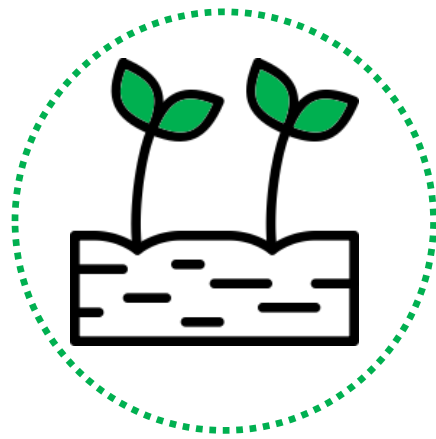
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Brussels=> 'shifting priorities of municipal authorities'

One Example





UA – Resource Governance Tensions



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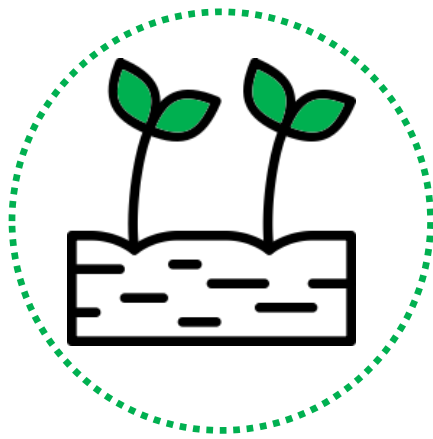
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One Example

Yes to preserve this space of biodiversity and citizens' well-being





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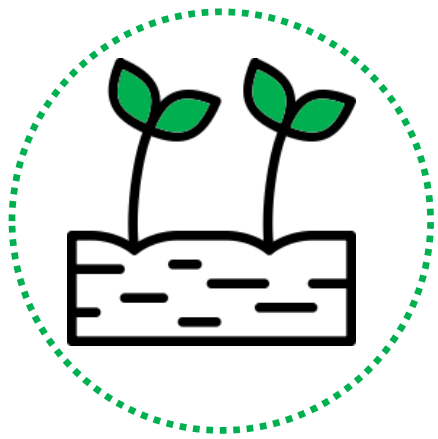
Buffalo

⇒ Tendency to privatize the ownership of UA plots

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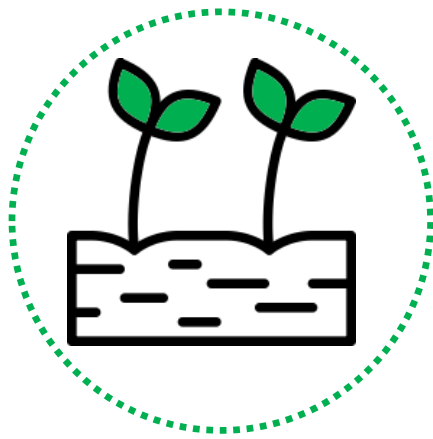
- Governance Tensions Associated to access to **land/spaces for UA**
=> **Ownership and use agreements**

Buffalo

⇒ Tendency to privatize the ownership of UA plots

Buffalo East – Wilson street Urban Farm -> from public to private ownership





UA – Resource Governance Tensions



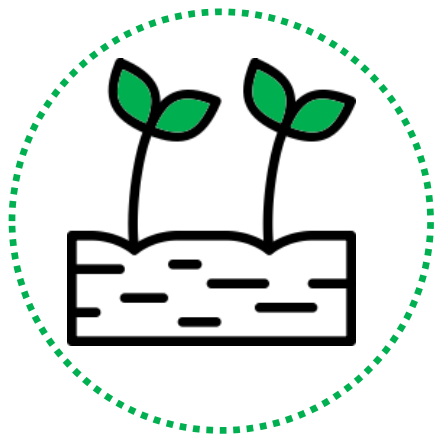
Tensions in the governance of the access and control of key resources

- Tensions related to **zoning and the use of space**
=> '**Legitimacy**' of UA/adaptations with other uses

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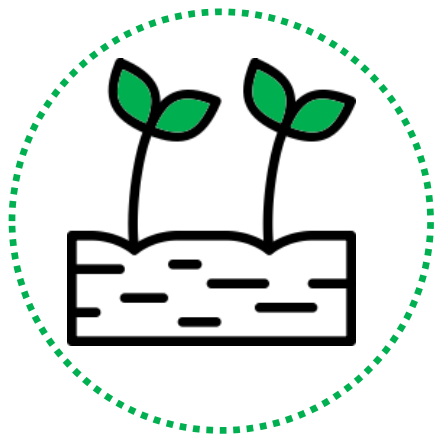


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Toronto
Christie Pits Park





UA – Resource Governance Tensions



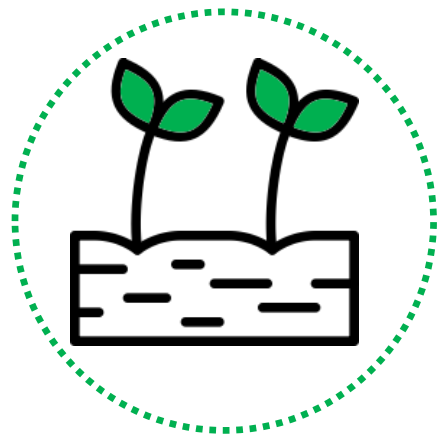
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“Right to use public space
or public Resources”

Toronto
Christie Pits Park





UA – Resource Governance Tensions



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“Value” tensions

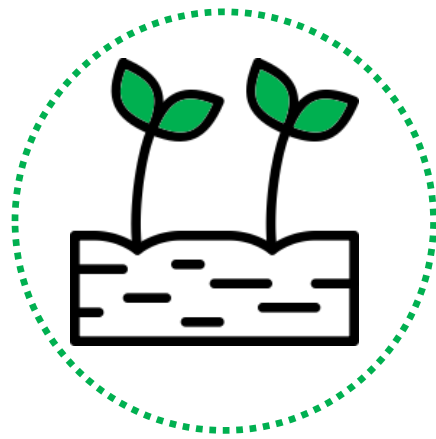


**“Right to use public space
or public Resources”**

Toronto

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UA – Resource Governance Tensions



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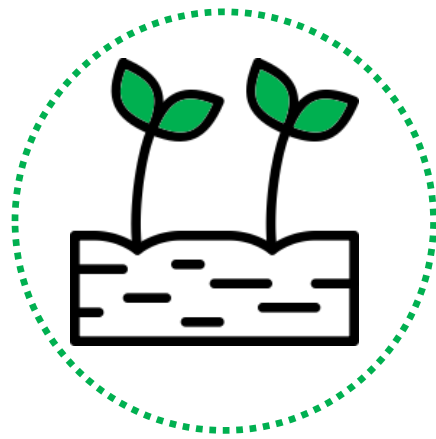


**Connection with Institutional
Governance Tensions**

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UA – Resource Governance Tensions



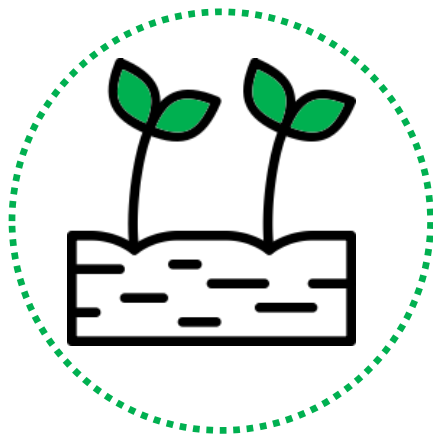
Tensions in the governance of the access and control of key resources

- Tensions in the **access to land**
=>Contamination

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UA – Resource Governance Tensions



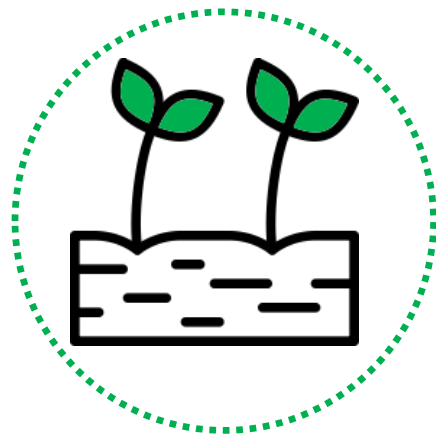
Tensions in the governance of the access and control of key resources

- Tensions in the **access to land**
=>Contamination
- What is the level of knowledge?
- How to deal with that?
- Who bears the costs?

Research Framework

Case Studies

Empirical Insights

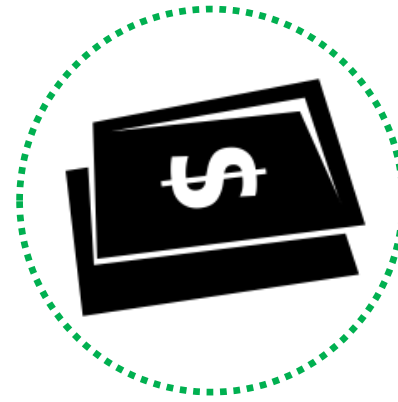


UA – Resource Governance Tensions



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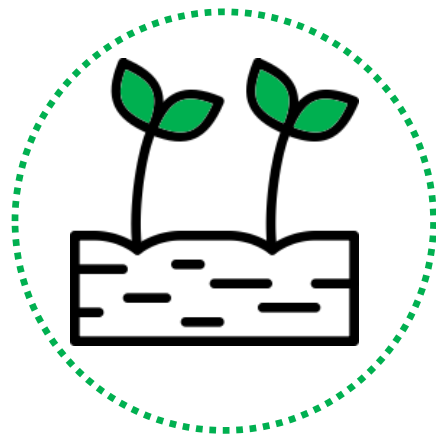
- Tensions in the **access to Financial Resources**



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UA – Resource Governance Tensions



Tensions in the governance of the access and control of key resources

- Tensions in the **access to Financial Resources**



=>What sources of funding?

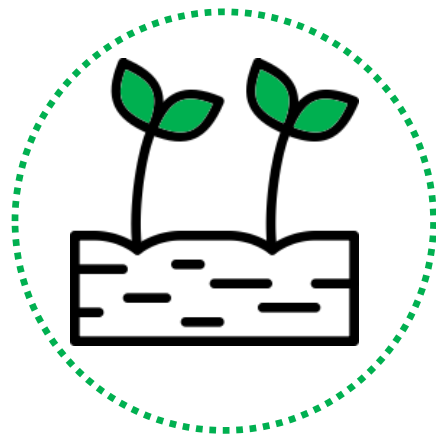
=>What types of investments for UA and Community Food Initiatives?

=>How to guarantee financial sustainability in the long term?

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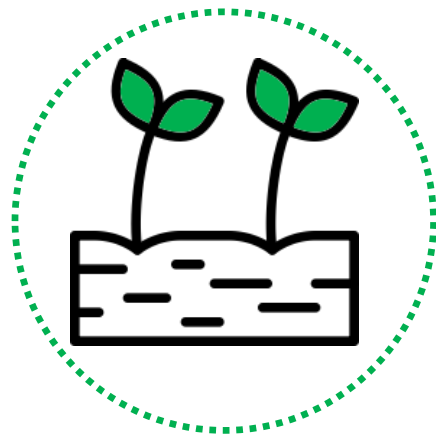


UA – Resource Governance Tensions

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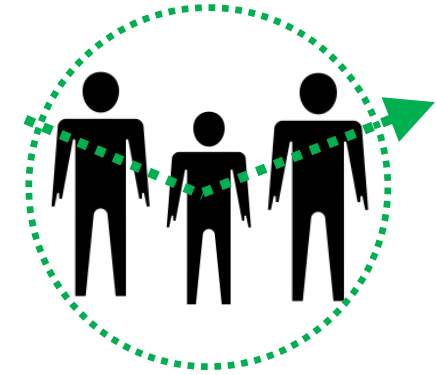
Case Studies

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UA – Resource Governance Tensions

**Organizational Dynamics
And Responses to the tensions**

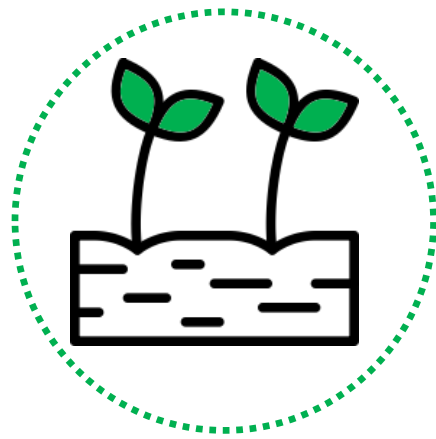


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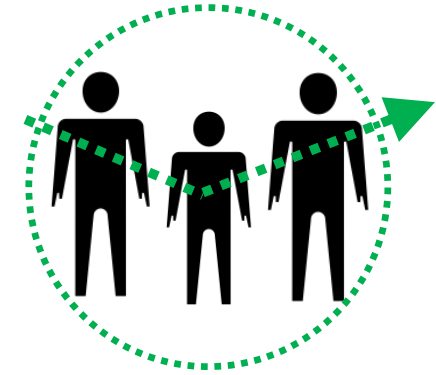
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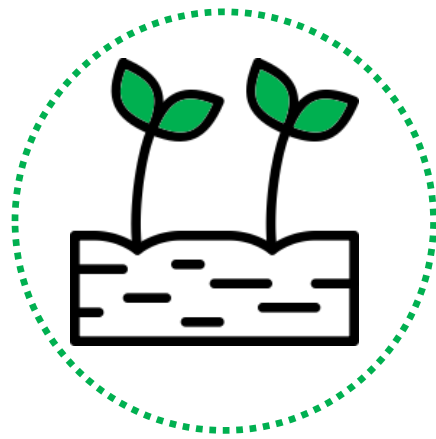


- Bottom-up self-organization

Research Framework

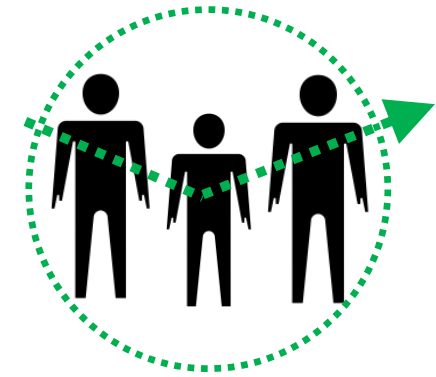
Case Studies

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- Bottom-up self-organization

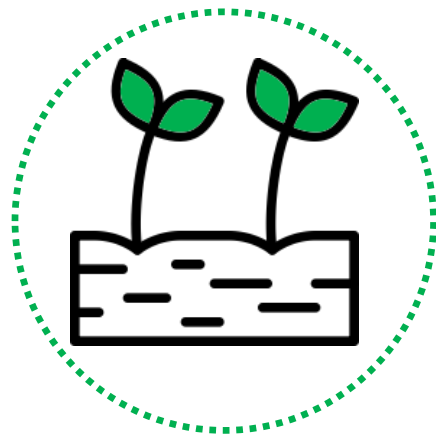
CSA Farm-South Brussels

2007



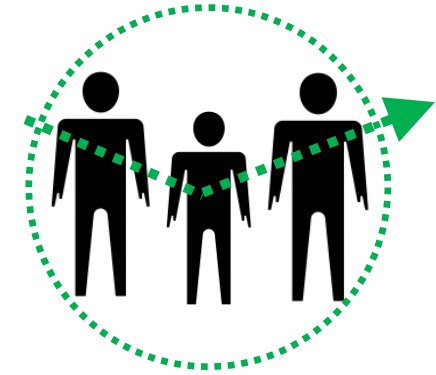
2017





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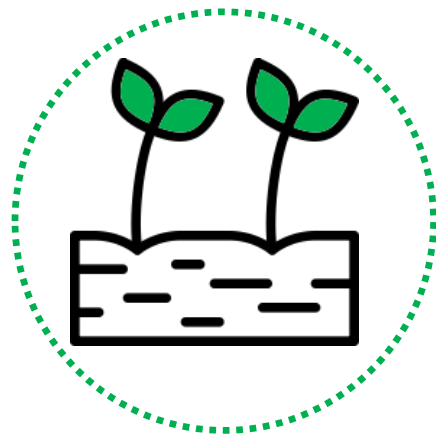


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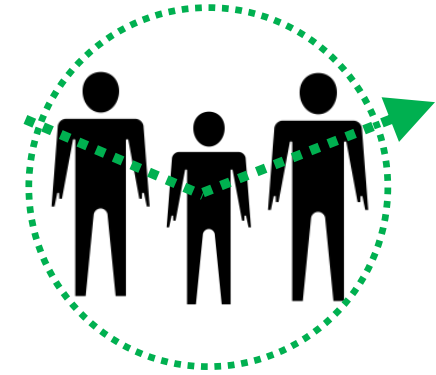
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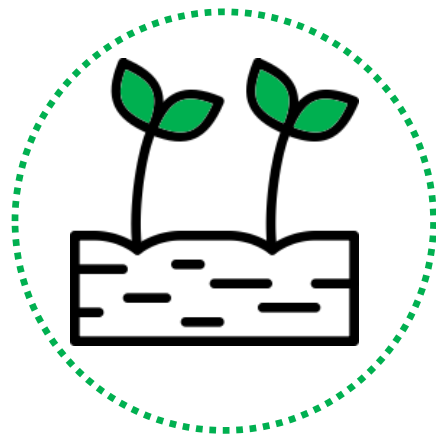


- Bottom-up self-organization
- Coalition Building
- Advocacy

Research Framework

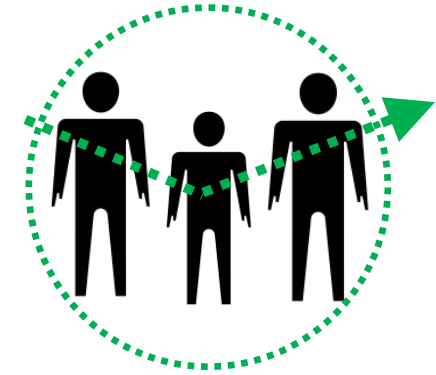
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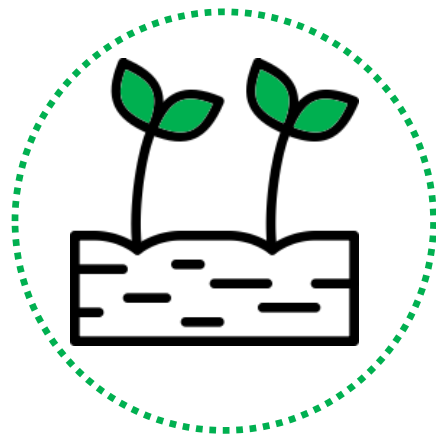
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Research Framework

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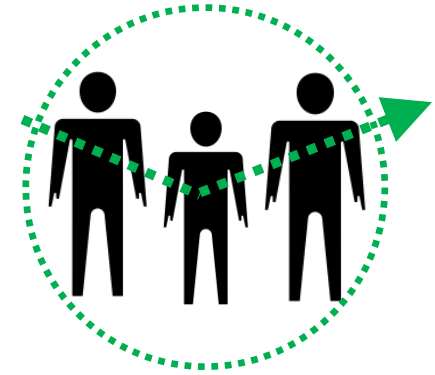
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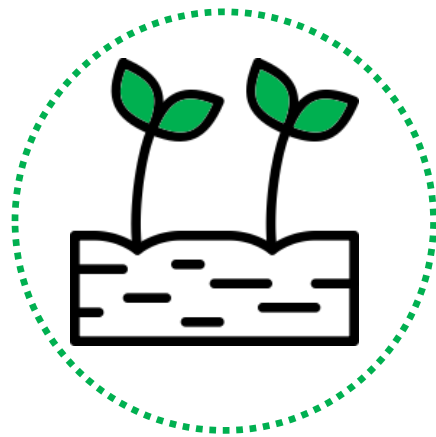
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=>TFPC

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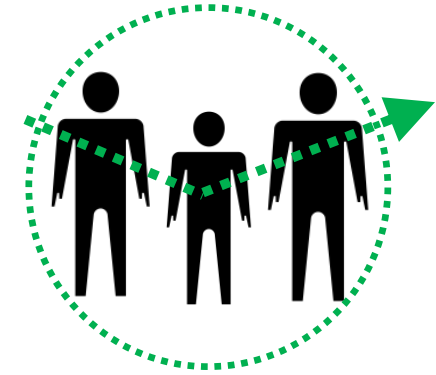
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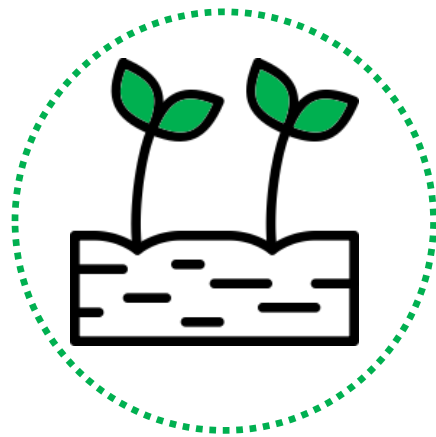
Partnership

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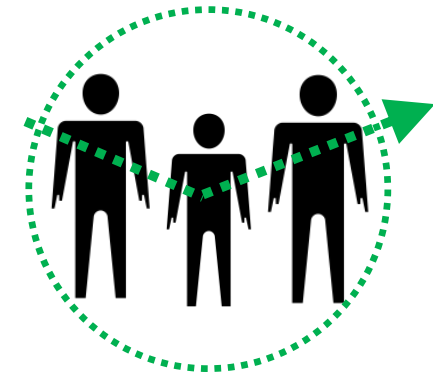
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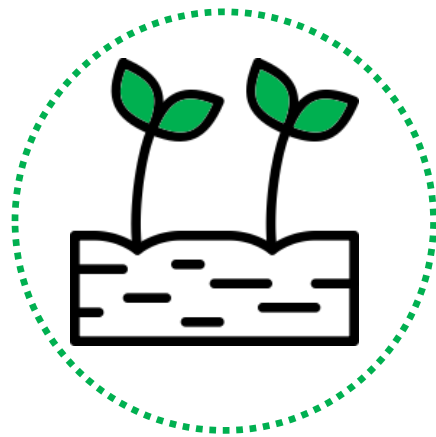
- Outreach

=>Food Share

Research Framework

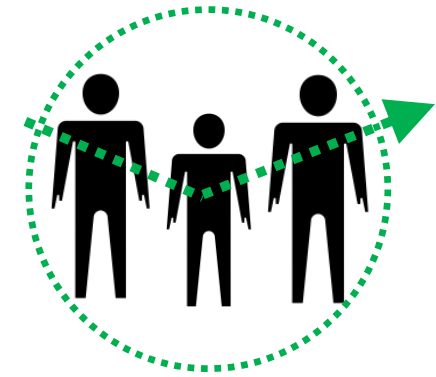
Case Studies

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=>TFPC



Community Food Animators

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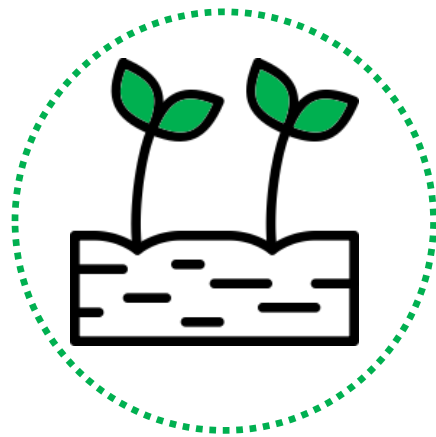
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=>Food Share → UA Program

Research Framework

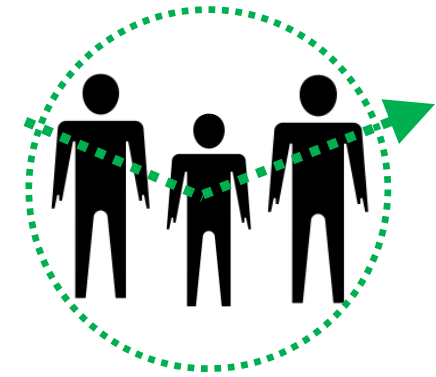
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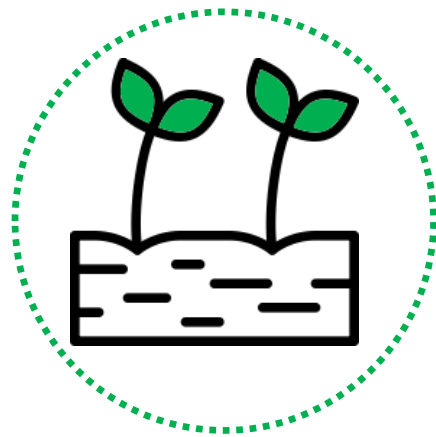
=>Food Share → UA Program

=>TUG

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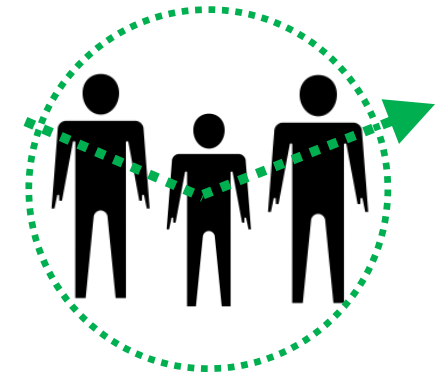
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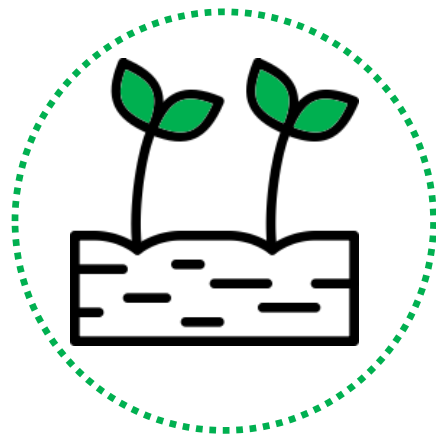
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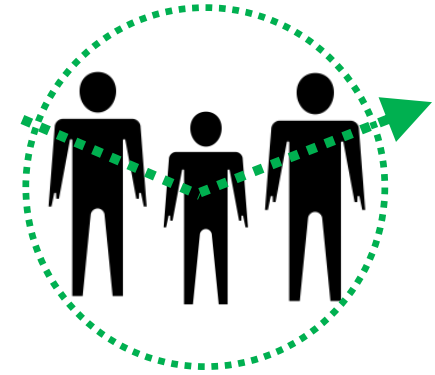
UA – Resource Governance Tensions



**Organizational Dynamics
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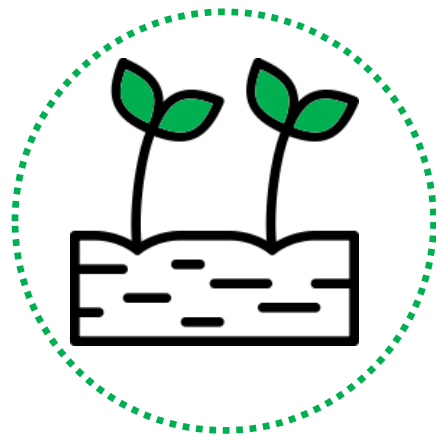
**Institutional Dynamics and
Responses**



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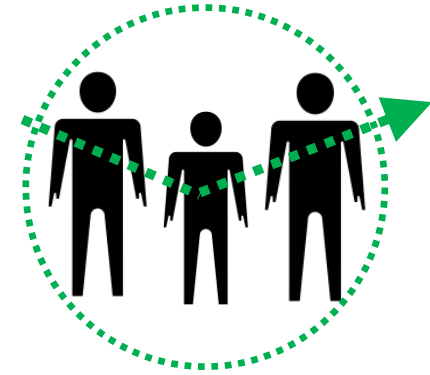
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**Institutional Dynamics and
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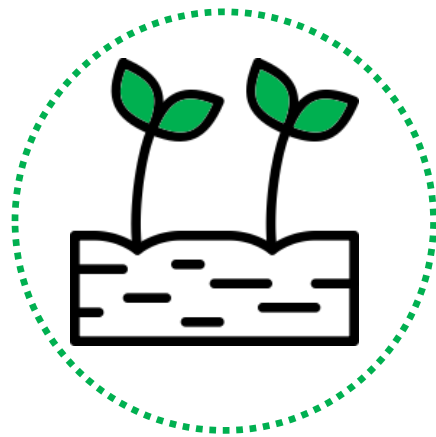


1980s

**Food Share
Foundation
Document
(extract)**

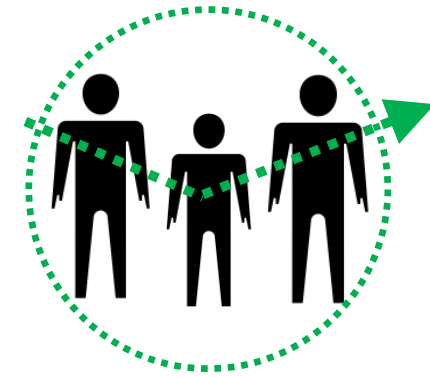


**UA as part
of food Security**



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Institutional Dynamics and
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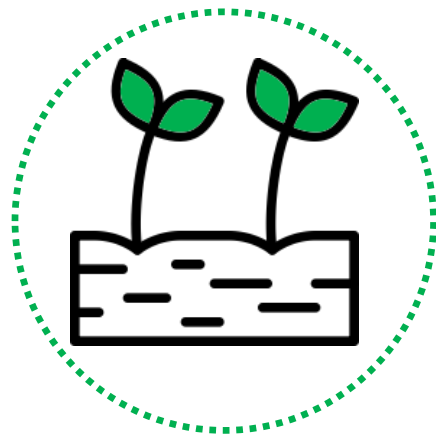
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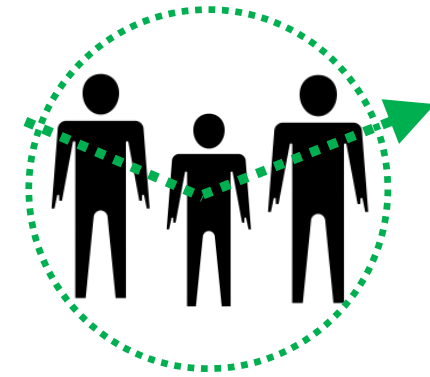
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- 2.5 The City mount a campaign in support of urban gardening similar to that which created thousands of “Victory Gardens” during W.W. II.
- 2.6 The Planning and Development Department is instructed to use development control incentives to encourage the provision of supermarket space in neighbourhoods lacking such services.
- 2.7 The City work with churches, community centres, and other appropriate facilities to devise a way of providing food storage sites; and that it provides lockers and refrigerators at such sites.

2.8 The City become a catalyst in the creation of food banks and community food centres.



UA – Resource Governance Tensions

Organizational Dynamics
And Responses to the tensions



Institutional Dynamics and
Responses

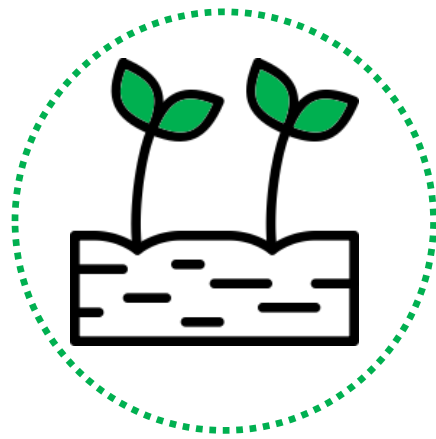
1980s

**Food Share
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**UA as part
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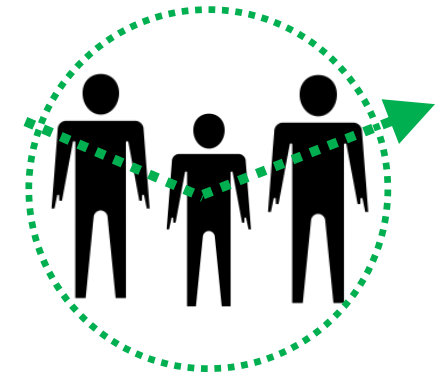
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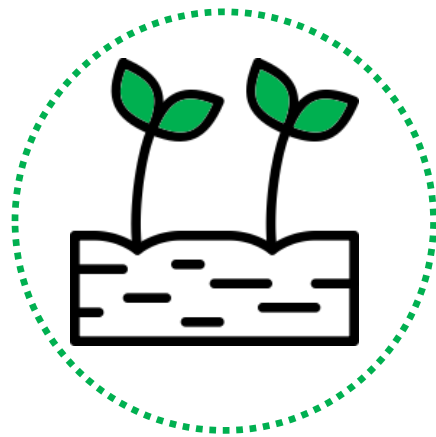
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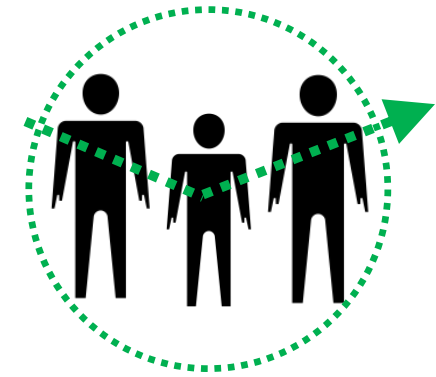
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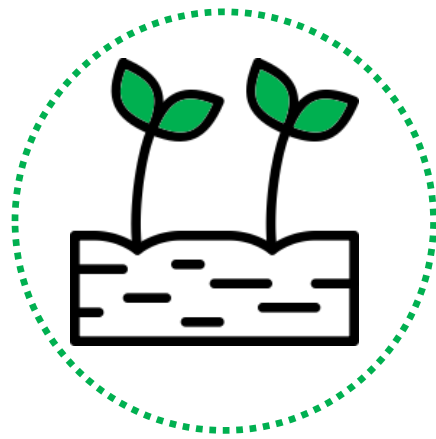
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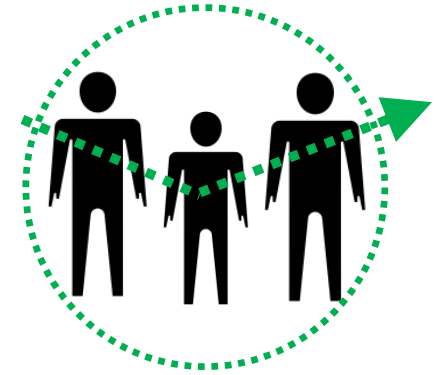
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UA – Resource Governance Tensions

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Institutional Dynamics and
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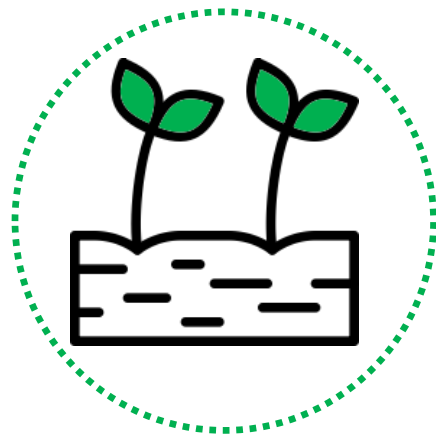
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2001

Toronto's
Food Charter

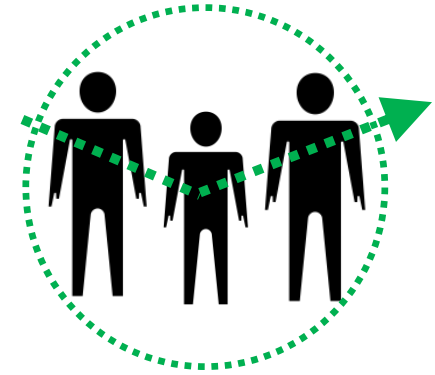
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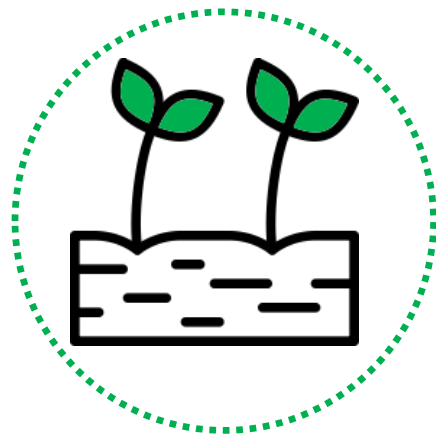


Institutional Dynamics and
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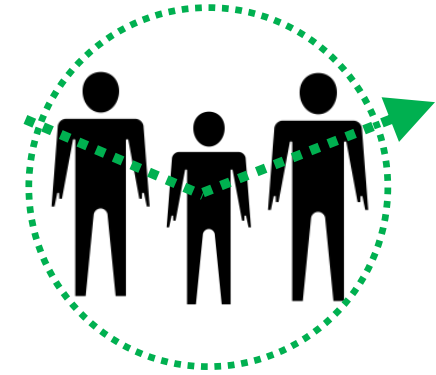
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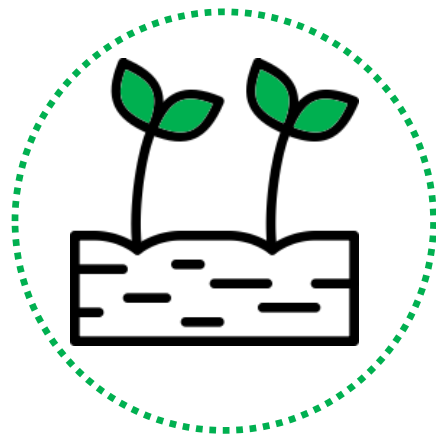
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1997-9
Community
Gardens
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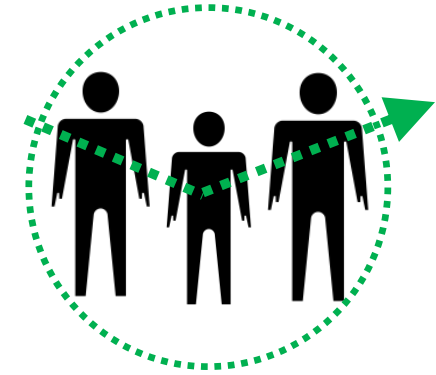
=> Greater openness from some of the institutional
Land owners through time..

UA as part
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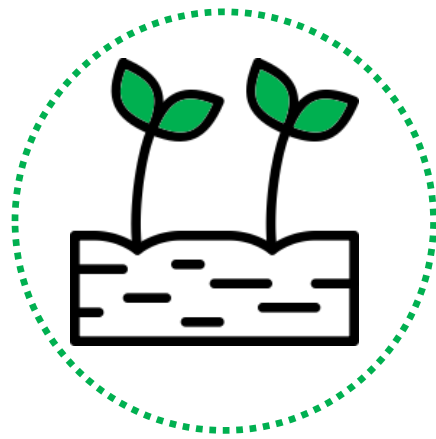
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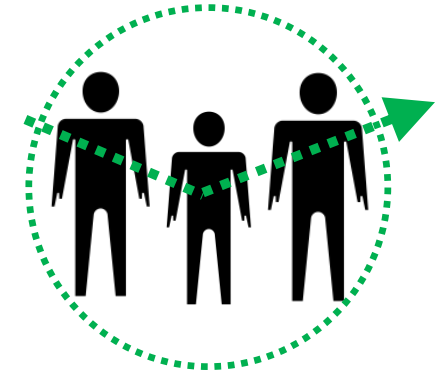
- Toronto Community Housing Corporation
- District School Board
- TRCA

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UA as part
of food Security

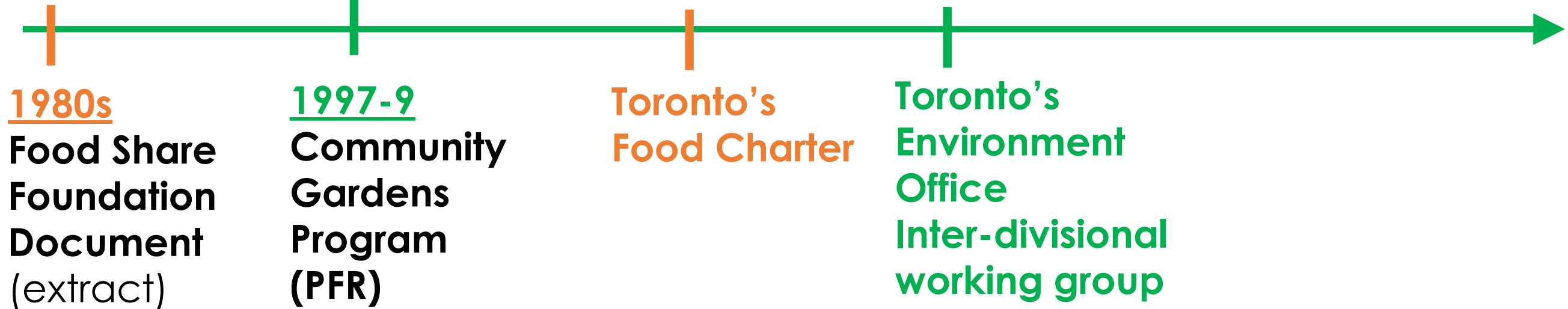


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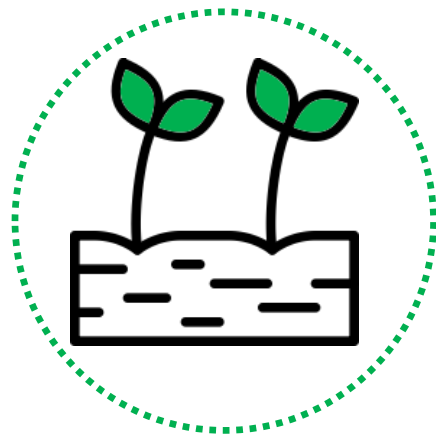


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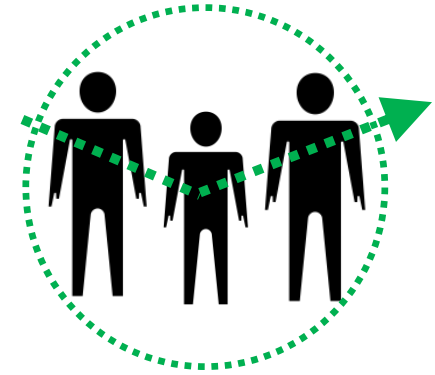
UA as part
of food Security

Consultations on
enhancing UA

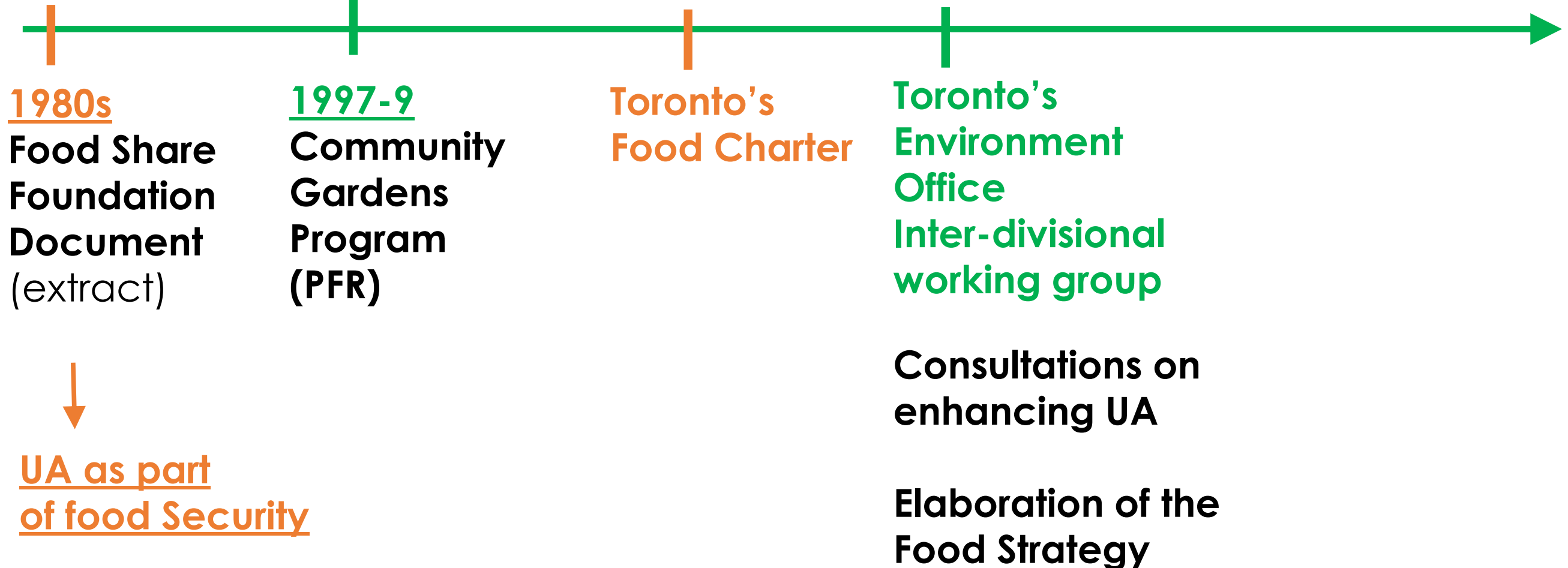


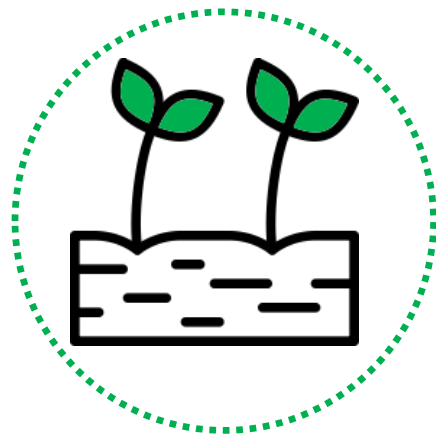
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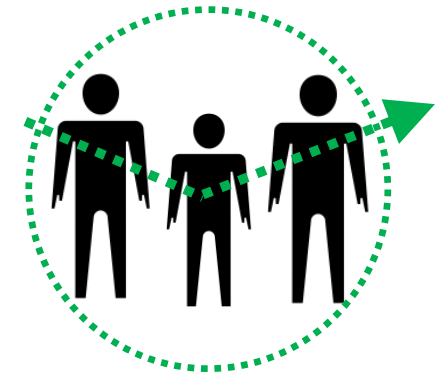
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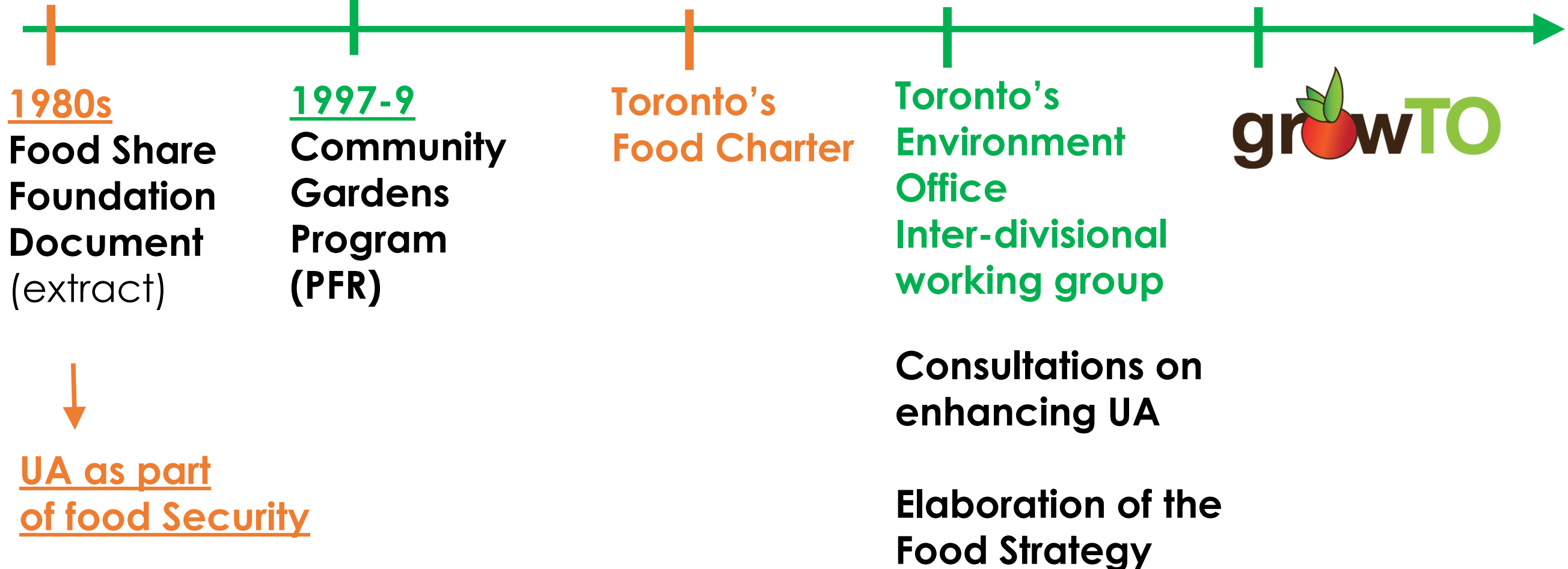


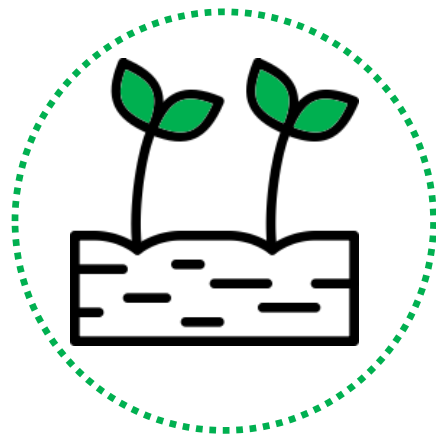
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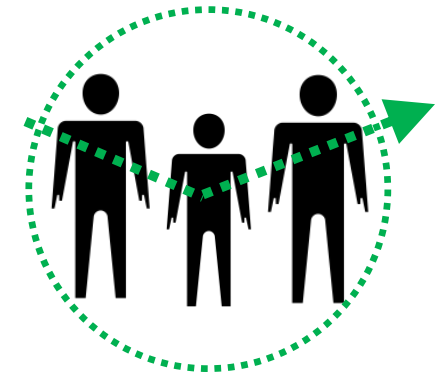
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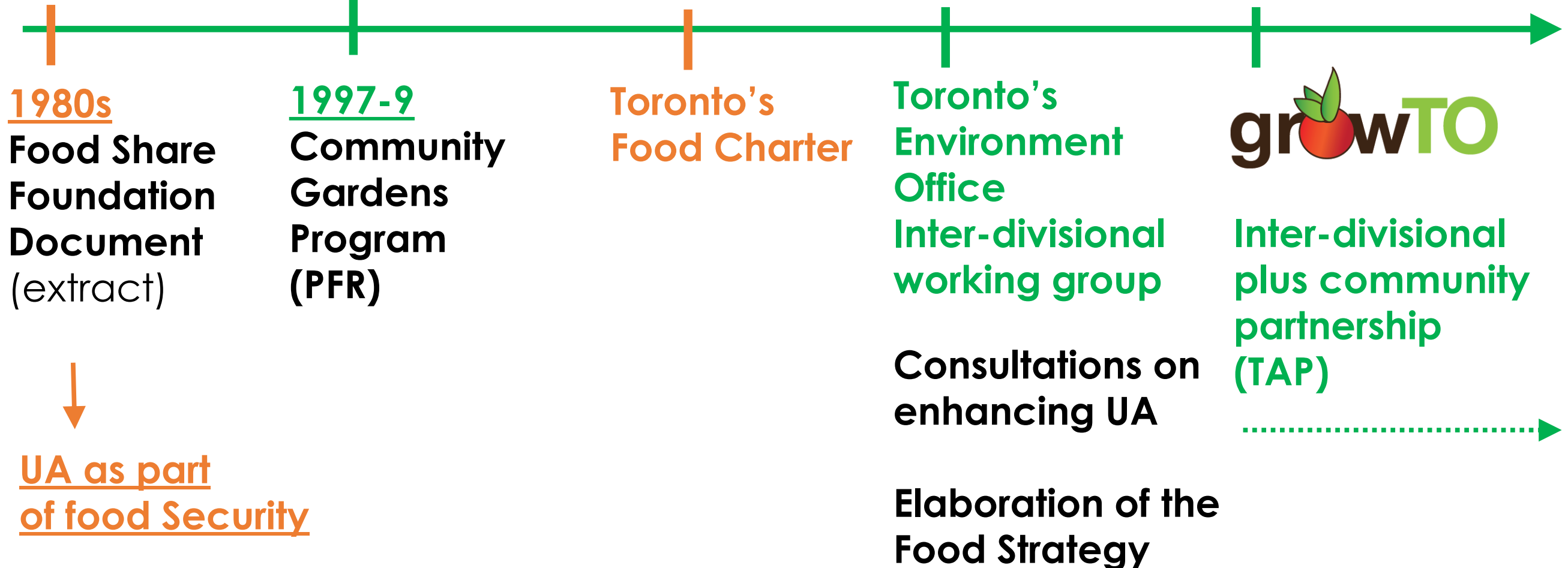


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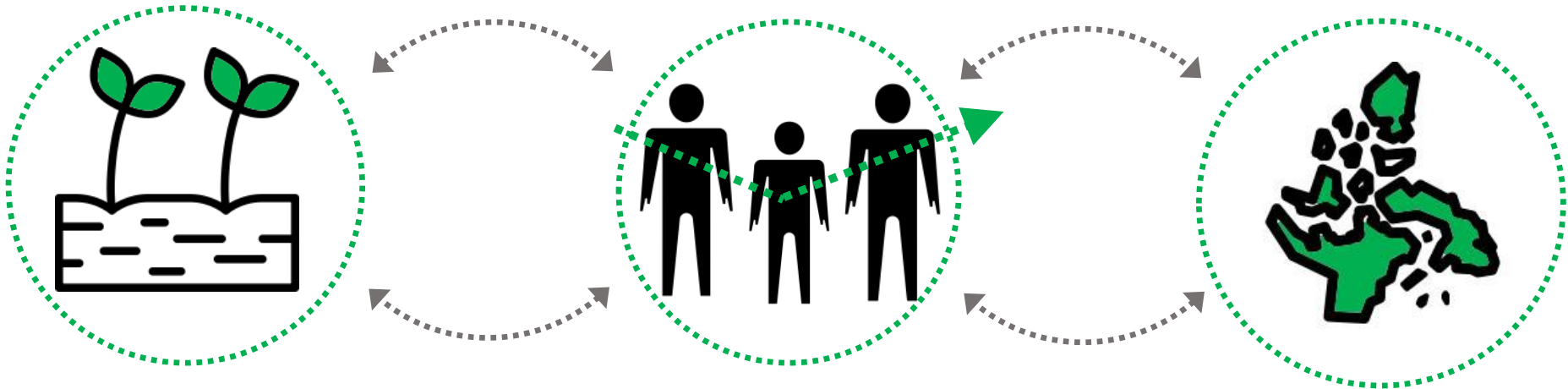
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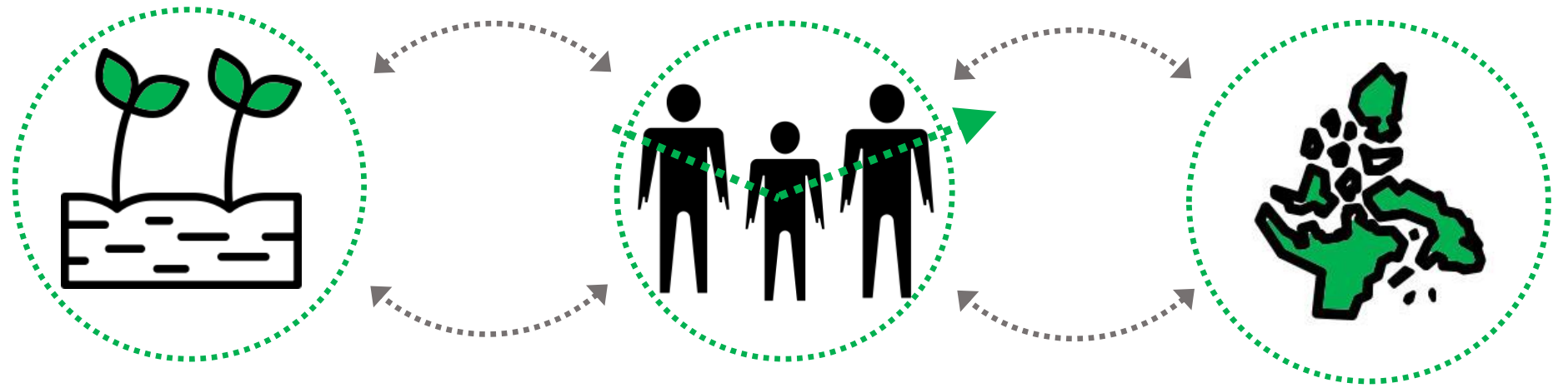
Institutional Dynamics and
Responses



**Concluding
Points**



Concluding Points



Nodal points/Tensions => interfering with collaborative and resilient organizational/institutional dynamics:

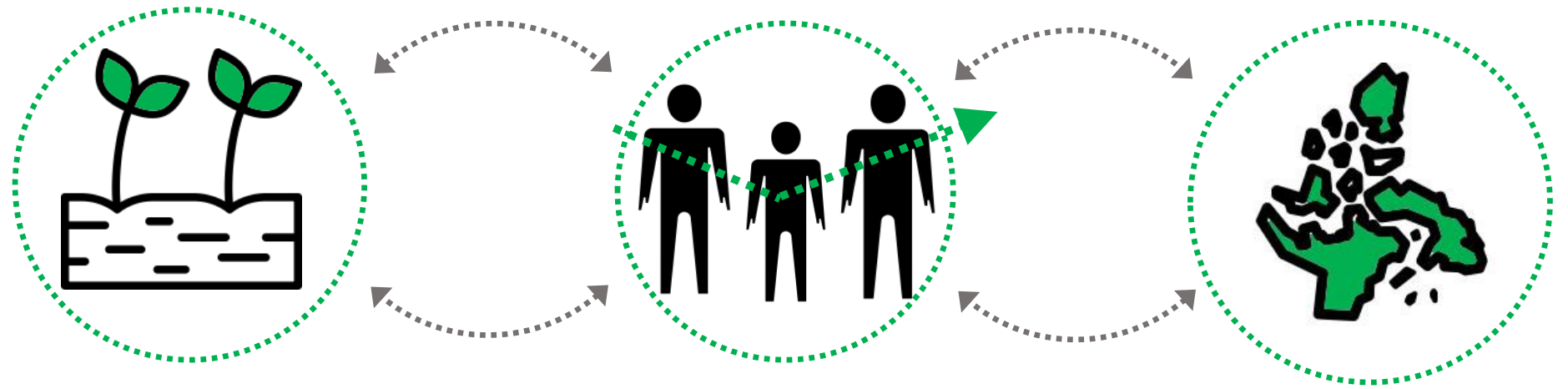
Research Framework

Case Studies

Empirical Insights

Concluding

Concluding Points



Nodal points/Tensions => interfering with collaborative and resilient organizational/institutional dynamics:

-Tensions in values and perceptions about UA
(legitimacy)

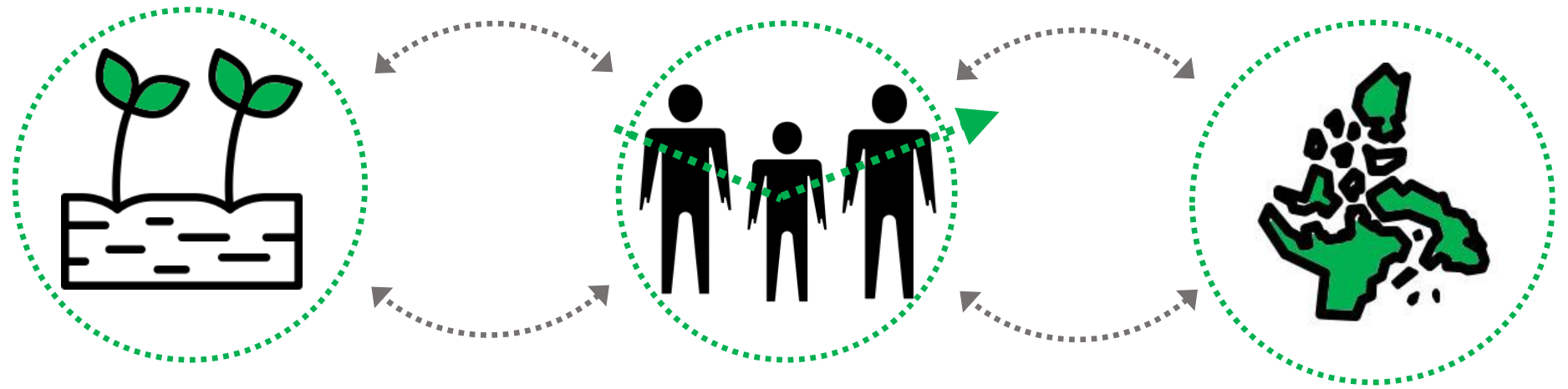
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Nodal points/Tensions => interfering with collaborative and resilient organizational/institutional dynamics:

-Tensions in values and perceptions about UA
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-Tensions related to zoning/planning and legal aspects of land and resource use

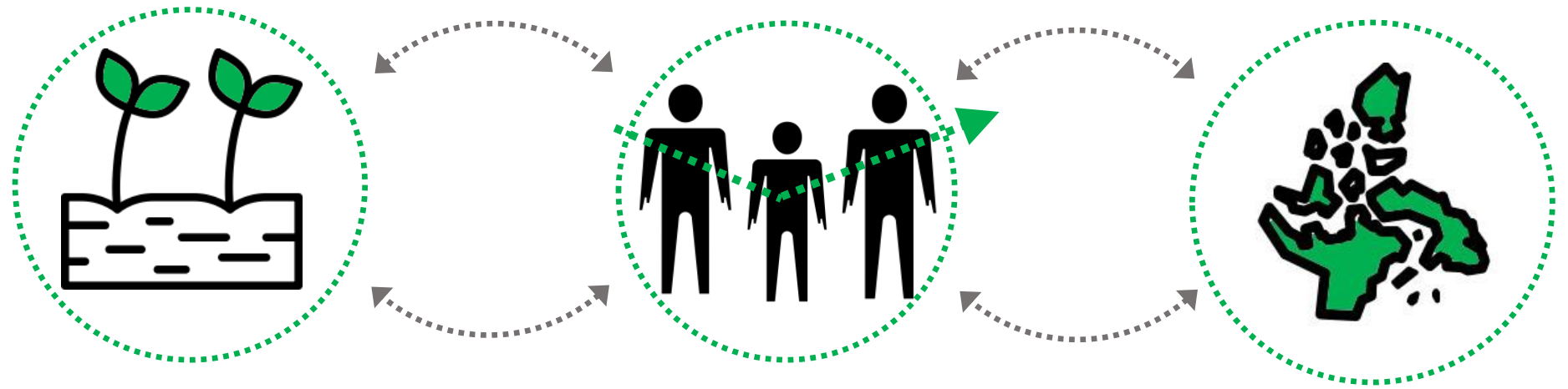
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Nodal points/Tensions => interfering with collaborative and resilient organizational/institutional dynamics:

-Tensions in values and perceptions about UA
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-Tensions related to zoning/planning and legal aspects of land and resource use

-Tensions in resource access and sustainability at different levels
=>see project based / organizational-programmatic level

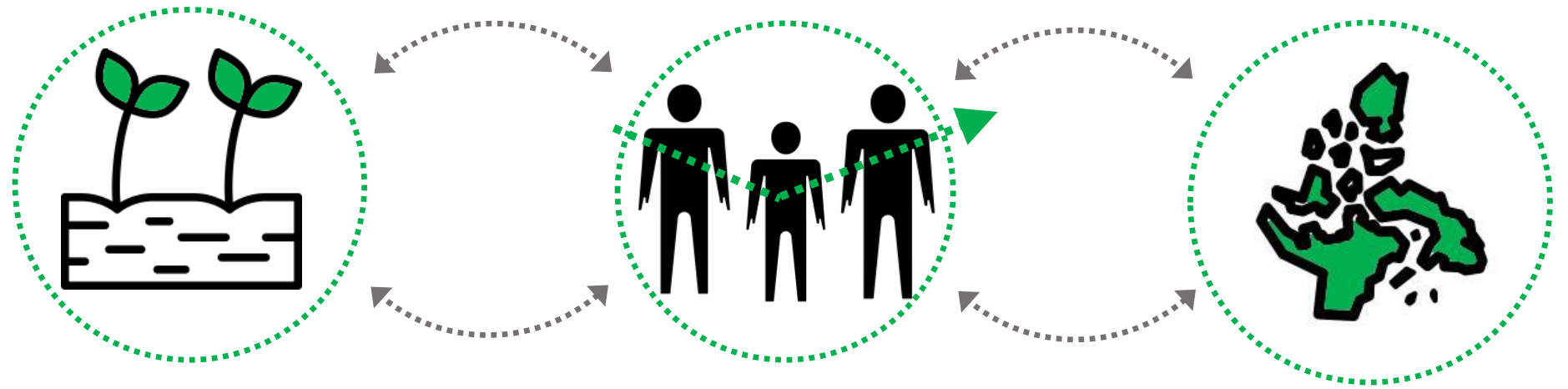
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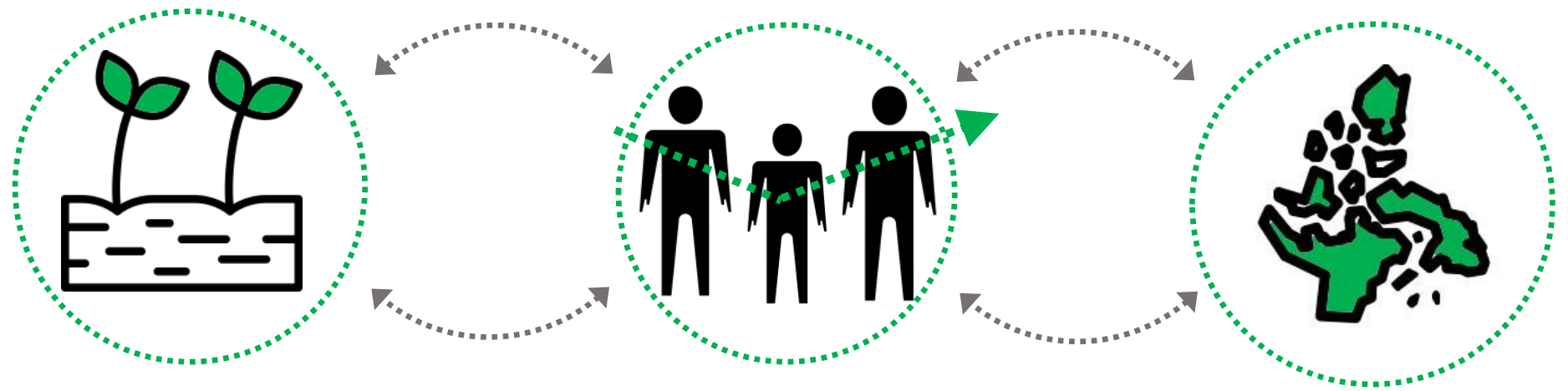
Concluding

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What type of organization is/could be the TAP?

Concluding Points



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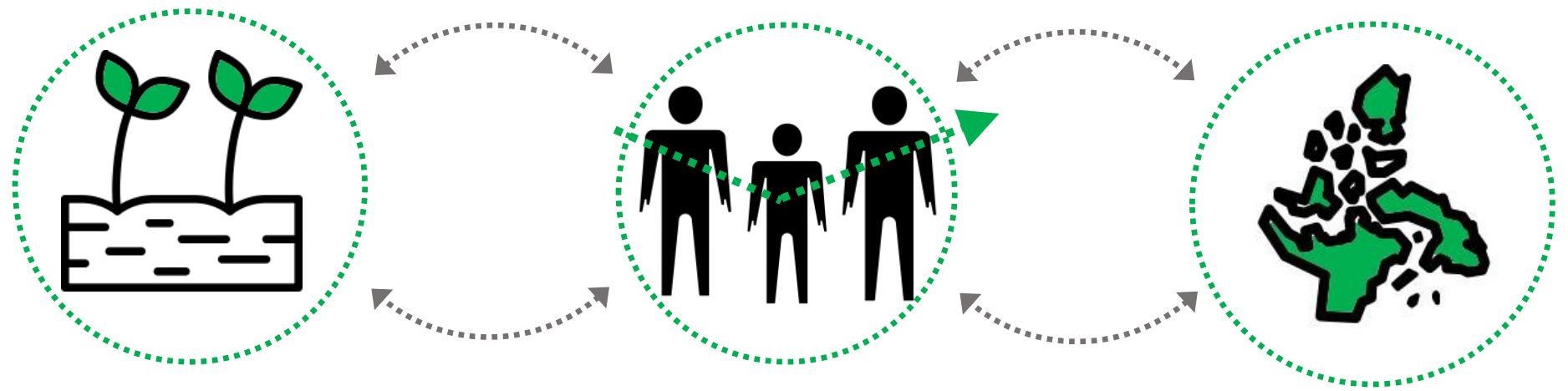
Multi-stakeholder Coalition

With some sort of institutional mandate, resource/staffing base

=>No 'ad hoc' implementation/piloting

=>No regulatory body

Concluding Points



What type of organization is/could be the TAP?

Multi-stakeholder Coalition

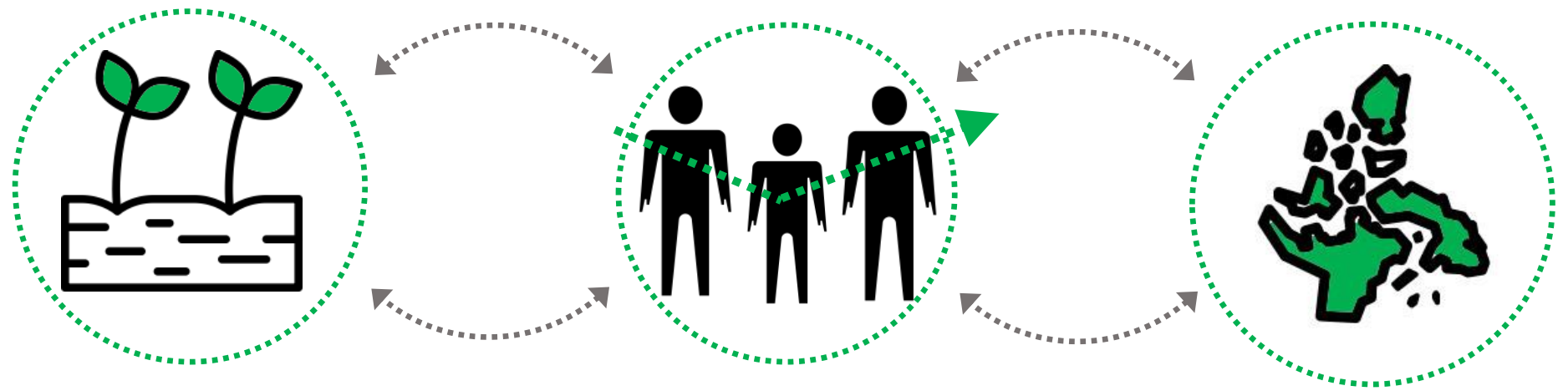
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Facilitation; strategic and evidence-based advocacy

Concluding Points



What type of organization is/could be the TAP?

Multi-organization's Coalition

With some sort of institutional mandate, resource/staffing base

=>No 'ad hoc' implementation/piloting

=>No regulatory body

Facilitation; strategic and evidence-based advocacy



- What changes needed/possible
- Where to find financial resources
- To what city programs link UA
- What relationships to be built
- (...)

Thank you!

